IAEA's Incident and Emergency Centre: Response to the Accident at TEPCO's Fukushima Daiichi Nuclear Power Station

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IAEA
International Atomic Energy Agency

Incident and Emergency Centre (IEC)

Global focal point for international preparedness and response for nuclear and radiological safety or security related incidents, emergencies, threats or events of media interest and
for coordination of international assistance

Implementing IAEA functions in EPR

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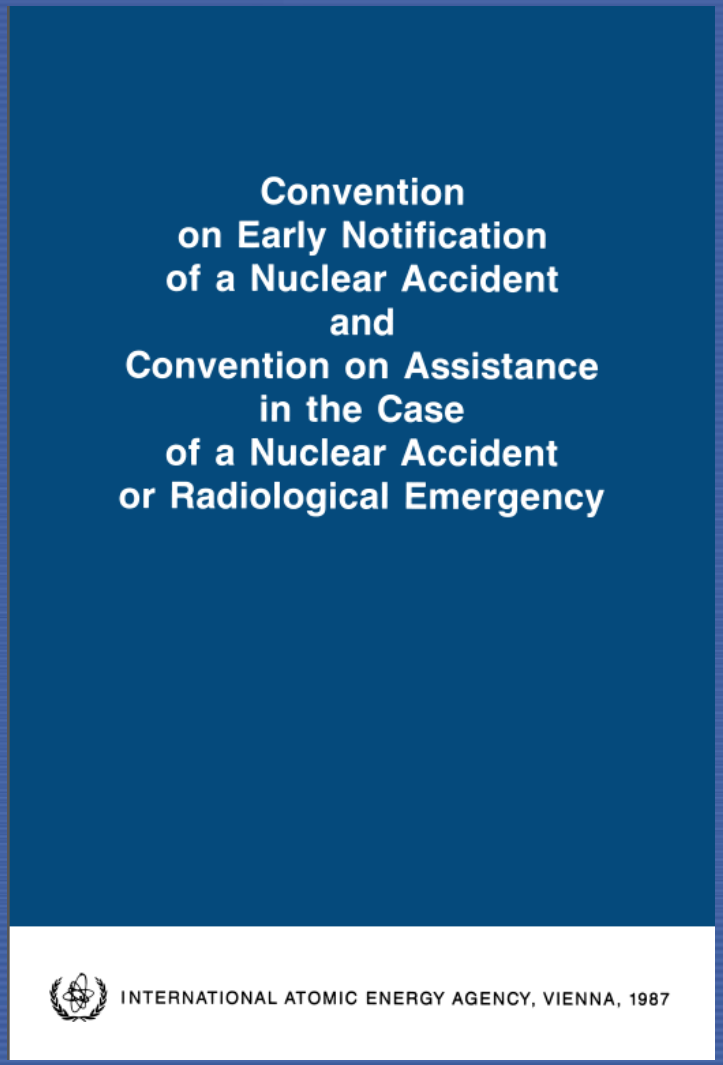
International EPR Framework

Legal instruments



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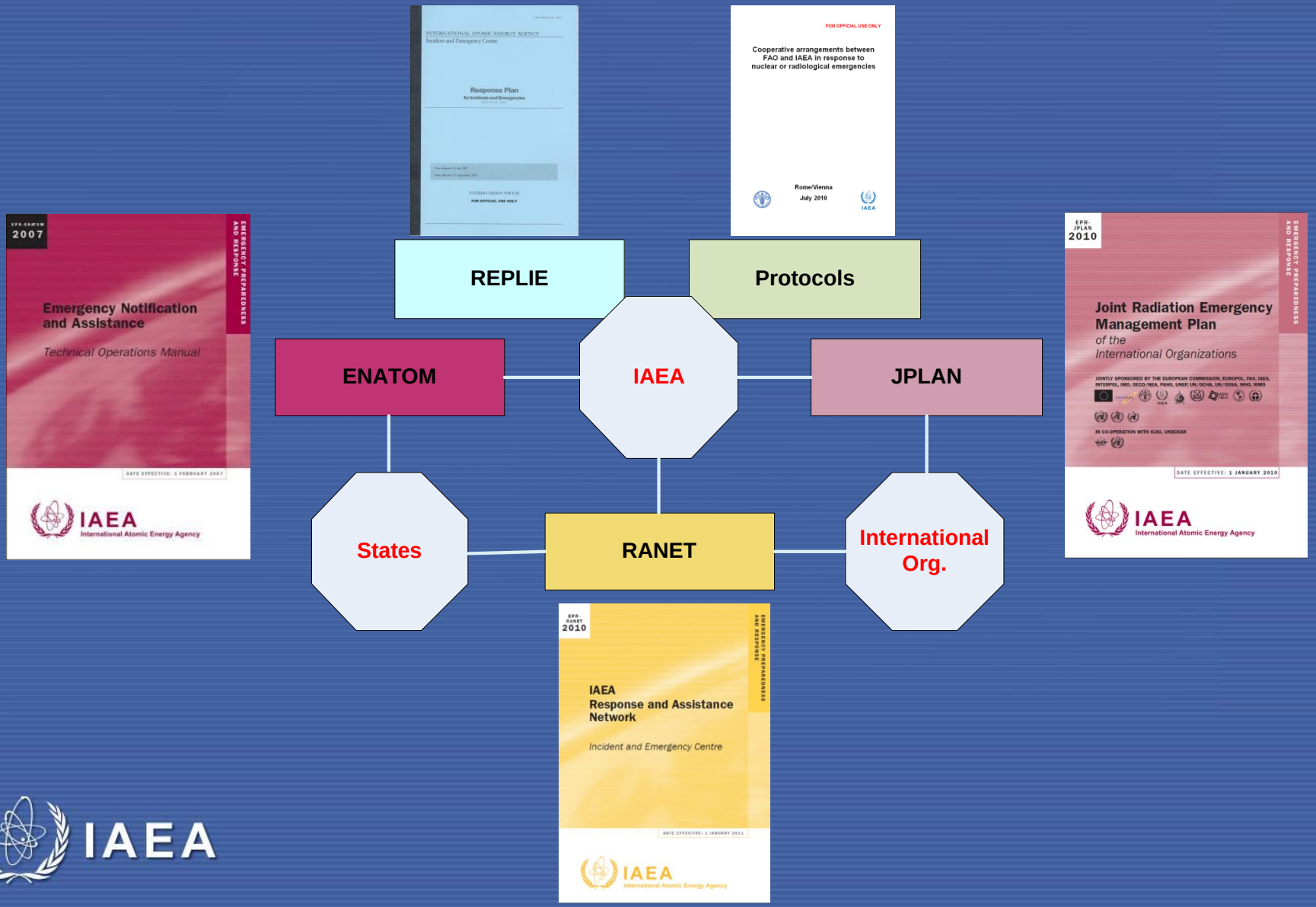
International EPR Framework

Protocols and operational arrangements

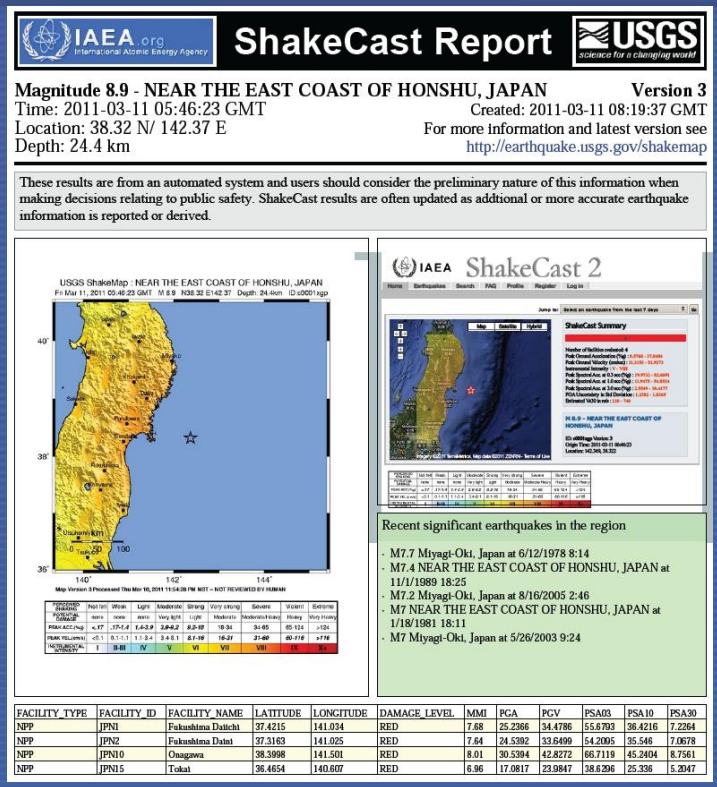


IAEA Roles and Responsibilities
Response

- Notification and official information exchange:
  - Officially designated Contact Points
- Provision of assistance on request:
  - Facilitate and coordinate
- Provision of public information:
  - Timely, accurate and appropriate
- Coordination of inter-agency response:
  - Achieve synergy, speak with ‘one voice’

11 March

- 05:46 UTC
  - Earthquake of magnitude 9.0 occurred near East coast of Honshu, Japan
- 06:42 UTC
  - On-call external event specialist informed/alerted on-call ERM about earthquake
  - Possible damage at 4 NPPs and potential for tsunami anticipated
- 07:21 UTC
  - IEC made first phone contact with Ministry of Economy, Trade and Industry (METI) – Nuclear and Industry Safety Agency (NISA)



IAEA.org International Atomic Energy Agency — ShakeCast Report — USGS science for a changing world

Magnitude 8.9 - NEAR THE EAST COAST OF HONSHU, JAPAN **Version 3**
Time: 2011-03-11 05:46:23 GMT
Location: 38.32 N/ 142.37 E
Depth: 24.4 km
Created: 2011-03-11 08:19:37 GMT
For more information and latest version see
http://earthquake.usgs.gov/shakemap

These results are from an automated system and users should consider the preliminary nature of this information when making decisions relating to public safety. ShakeCast results are often updated as addtional or more accurate earthquake information is reported or derived.

FACILITY_TYPE	FACILITY_ID	FACILITY_NAME	LATITUDE	LONGITUDE	DAMAGE_LEVEL	MMI	PGA	PGV	PSA03	PSA10	PSA30
NPP	JPN1	Fukushima Daiichi	37.4215	141.034	RED	7.68	25.2366	34.4786	55.8793	36.4216	7.2264
NPP	JPN2	Fukushima Daini	37.3163	141.025	RED	7.64	24.5392	33.6499	54.2005	35.546	7.0678
NPP	JPN10	Onagawa	38.3998	141.501	RED	8.01	30.5394	42.8272	66.7119	45.2404	8.7561
NPP	JPN15	Tokai	36.4654	140.607	RED	6.96	17.0817	23.9847	38.6296	25.336	5.2047

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11 March

- 07:48 UTC
  - Offer of Agency's assistance sent to METI-NISA Japan (cc PM of Japan to IAEA)
- 08:06 UTC
  - First EMERCON message for MSs and IGOs published on ENAC web site
- 08:20 UTC
  - IEC declares Full Response mode operations

ENAC
Emergency Notification and Assistance Convention

USIE will replace ENAC in 14 days. For more info, please go here.

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Emergencies | Submitted Messages | My Tasks | Documents | External Links | Address Book

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Standard Report Form

This form is used for reporting on a nuclear or radiological emergency, except general emergency at a nuclear installation.

IAEA MESSAGE HEADER

IAEA message number: IAEA/2011/3/1

Fax distribution list: None

Cover note:

Name of duty manager: Rodolfo Cruz Suarez

Changed by IAEA? No

Changes by IAEA:

HEADER

To: IAEA(IEC)

Confidentiality: Free for publication

Codeword: EMERCON ADVISORY

Publication control: Instantly

8 hours

Note: Blue title fields are mandatory

Message Number: 1

Status: Verified by IAEA

Exercise: No

Final message: No

1. REPORTING STATE

Reporting state: Japan

2. OFFICIAL NOTIFICATION / INFORMATION

This is an official notification under the Early Notification Convention of actual or potential international transboundary release of radiological significance for another State

No

3. COMPETENT AUTHORITY

Competent authority: Ministry of Economy,

Telephone: [redacted] Fax:

Email: [redacted] URL:

Contact person (official position):

4. NATURE OF EVENT

Event type: Other (described below)

Installation type: NPP

Nature of event: Earthquake

Emergency class:

EVENT CHARACTERISTICS

Detailed radiation levels: No

Release: Has not occurred and unlikely to occur

Contamination: No

Est. no. of hospitalized casualties: 0

5. FACILITY / EVENT LOCATION

Facility/event location:

Either select from list or enter here: ONAGAWA

Coordinates

Latitude (deg dec): 38.40 ° N

Longitude (deg dec): 141.50 ° E

6. DATE AND TIME OF OCCURRENCE

YYYY-MM-DD: 2011-03-11

HH:MM (24 Hour clock): 06:46 UTC

7. VALIDITY OF INFORMATION

Information valid at:

YYYY-MM-DD: 2011-03-11

HH:MM (24 Hour clock): 08:45 UTC

8. EVENT DESCRIPTION

Event summary (500 characters): See attached file

9. ACTIONS BEING TAKEN / PLANNED

Actions taken (500 characters): There is no report of abnormal monitoring readings around NPPs that indicate irregular value at this time. There are no reports of fire or failure. Staff of NISA are gathering information

10. MEDIA INFORMATION

Provisional INES rating:

Media contact list:

URL of public website:

11. OTHER RELEVANT INFORMATION

Other relevant information (500 characters):

Further information website:

Further information attachment:

11 March

- 08:30 UTC
  - First IAEA's press statement published on IAEA web site
- 09:29 UTC
  - First request for information from MS
- 09:33 UTC
  - First info to MS provided by phone

Earthquake Hits Japan (11 March 08:30 UTC)

11 March 2011

Announcements, Featured

The IAEA's Incident and Emergency Centre received information from the International Seismic Safety Centre (ISSC) at around 07:15 UTC this morning about the earthquake of magnitude 8.9 near the east coast of Honshu, Japan.

The Agency is liaising with the Japanese Ministry of Economy, Trade and Industry (METI) to confirm further details of the situation. Japanese authorities reported that the four nuclear power plants closest to the quake have been safely shut down.

The Agency has sent an offer of Good Offices to Japan, should the country request support.

Current media reports say a tsumani alert has been issued for 50 countries, reaching as far as Central America. The Agency is seeking further information on which countries and nuclear facilities may be affected.

Please refer to this webpage for future updates from the Incident and Emergency Centre regarding this event.

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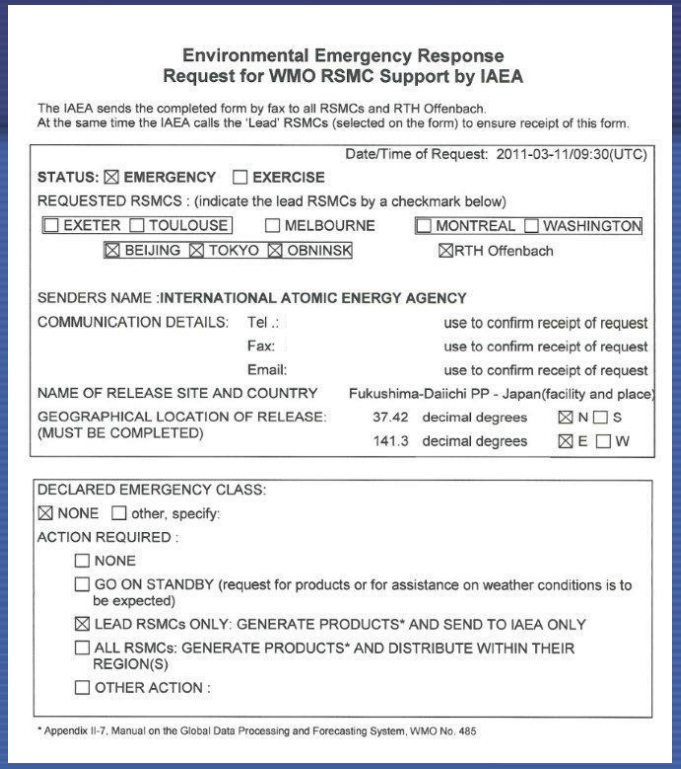
11 March

- 09:39 UTC
  - First IEC request to WMO's Regional Specialized Meteorological Centres standard meteorological products
- 10:39 UTC
  - First fax to METI requesting detailed info info on declaration of emergency
- 12:50 – 16:47 UTC
  - First replies to inquiries from MSs sent by e-mails
- 17:03 UTC
  - Fifth EMERCON message published; confirmation of reading requested
  - Emails were sent in parallel to all existing primary and primary back up email addresses



Environmental Emergency Response
Request for WMO RSMC Support by IAEA

The IAEA sends the completed form by fax to all RSMCs and RTH Offenbach.
At the same time the IAEA calls the 'Lead' RSMCs (selected on the form) to ensure receipt of this form.

Date/Time of Request: 2011-03-11/09:30(UTC)

STATUS: ☒ EMERGENCY ☐ EXERCISE

REQUESTED RSMCS : (indicate the lead RSMCs by a checkmark below)

☐ EXETER ☐ TOULOUSE ☐ MELBOURNE ☐ MONTREAL ☐ WASHINGTON
☒ BEIJING ☒ TOKYO ☒ OBNINSK ☒ RTH Offenbach

SENDERS NAME :**INTERNATIONAL ATOMIC ENERGY AGENCY**

COMMUNICATION DETAILS:	Tel .:	use to confirm receipt of request
	Fax:	use to confirm receipt of request
	Email:	use to confirm receipt of request
NAME OF RELEASE SITE AND COUNTRY		Fukushima-Daiichi PP - Japan(facility and place)
GEOGRAPHICAL LOCATION OF RELEASE: (MUST BE COMPLETED)	37.42 decimal degrees	☒ N ☐ S
	141.3 decimal degrees	☒ E ☐ W

DECLARED EMERGENCY CLASS:
☒ NONE ☐ other, specify:

ACTION REQUIRED :
- ☐ NONE
- ☐ GO ON STANDBY (request for products or for assistance on weather conditions is to be expected)
- ☒ LEAD RSMCs ONLY: GENERATE PRODUCTS* AND SEND TO IAEA ONLY
- ☐ ALL RSMCs: GENERATE PRODUCTS* AND DISTRIBUTE WITHIN THEIR REGION(S)
- ☐ OTHER ACTION :

* Appendix II-7, Manual on the Global Data Processing and Forecasting System, WMO No. 485

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11 March

- 19:38 UTC
  - First IEC Status Summary Report distributed by fax to all CPs
- 20:02 UTC
  - First IEC Status Summary Report published on ENAC

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Status Summary Reports

- By end of 2011 more than 130 Status Summary Reports issued

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INCIDENT AND EMERGENCY CENTRE

Subject: **Status of the Fukushima Daiichi nuclear power plant**

The Incident and Emergency Centre (IEC) is continuing to monitor the status of the nuclear power plants in Japan following the earthquake earlier today. At 18:30 UTC on March 11, 2011 the IEC spoke to its counterparts in Japan the Nuclear and Industrial Safety Agency (NISA) and Ministry of Education, Culture, Sports, Science and Technology (MEXT).

NISA and MEXT confirmed the following information about the three reactor units at the Fukushima Daiichi nuclear power plant:

Unit 1
The reactor is being maintained shutdown. However there is no information regarding the status of the supply of power to Unit 1. The reactor water level is reported to be oscillating. At 15:30 UTC the reactor water was approximately 130 cm above the top of the core. Containment is intact in Unit 1, however due to an increase of pressure within containment the decision has been made to perform a limited controlled venting to avoid over pressurization of the containment.

Unit 2
The reactor is being maintained shutdown. There is currently no supply of power to Unit 2. Work is currently being undertaken to restore power. At 15:30 UTC the reactor water level is reported to be at approximately 350 cm above the top of the core. Containment is intact in Unit 2.

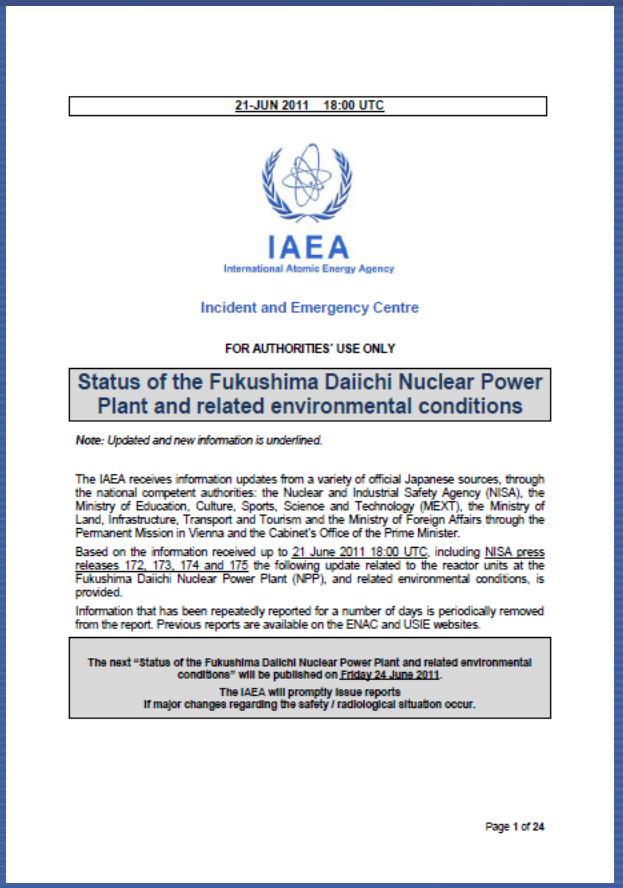
Unit 3
The reactor is being maintained shutdown. Power is being supplied to Unit 3. At 13:00 UTC the reactor water level is reported to be at approximately 450 cm above the top of the core. Containment is intact in Unit 3.

A mobile power generator has arrived at the site of the Fukushima Daiichi nuclear power plant.

Emergency Response Manager
11-March-2011 19:45 UTC

IAEA Incident and Emergency Centre

First IEC Status Summary Report on March 11
1 page



21-JUN 2011 18:00 UTC

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International Atomic Energy Agency

Incident and Emergency Centre

FOR AUTHORITIES' USE ONLY

Status of the Fukushima Daiichi Nuclear Power Plant and related environmental conditions

Note: Updated and new information is underlined.

The IAEA receives information updates from a variety of official Japanese sources, through the national competent authorities: the Nuclear and Industrial Safety Agency (NISA), the Ministry of Education, Culture, Sports, Science and Technology (MEXT), the Ministry of Land, Infrastructure, Transport and Tourism and the Ministry of Foreign Affairs through the Permanent Mission in Vienna and the Cabinet's Office of the Prime Minister.

Based on the information received up to 21 June 2011 18:00 UTC, including NISA press releases 172, 173, 174 and 175 the following update related to the reactor units at the Fukushima Daiichi Nuclear Power Plant (NPP), and related environmental conditions, is provided.

Information that has been repeatedly reported for a number of days is periodically removed from the report. Previous reports are available on the ENAC and USIE websites.

The next "Status of the Fukushima Daiichi Nuclear Power Plant and related environmental conditions" will be published on Friday 24 June 2011.

The IAEA will promptly issue reports if major changes regarding the safety / radiological situation occur.

Page 1 of 24

Status Summary Report on June 21 – 24 pages

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Briefings

- Oral briefings for MSs, press briefings have been provided and Update Briefs posted on IAEA's web site

16 press conferences were held

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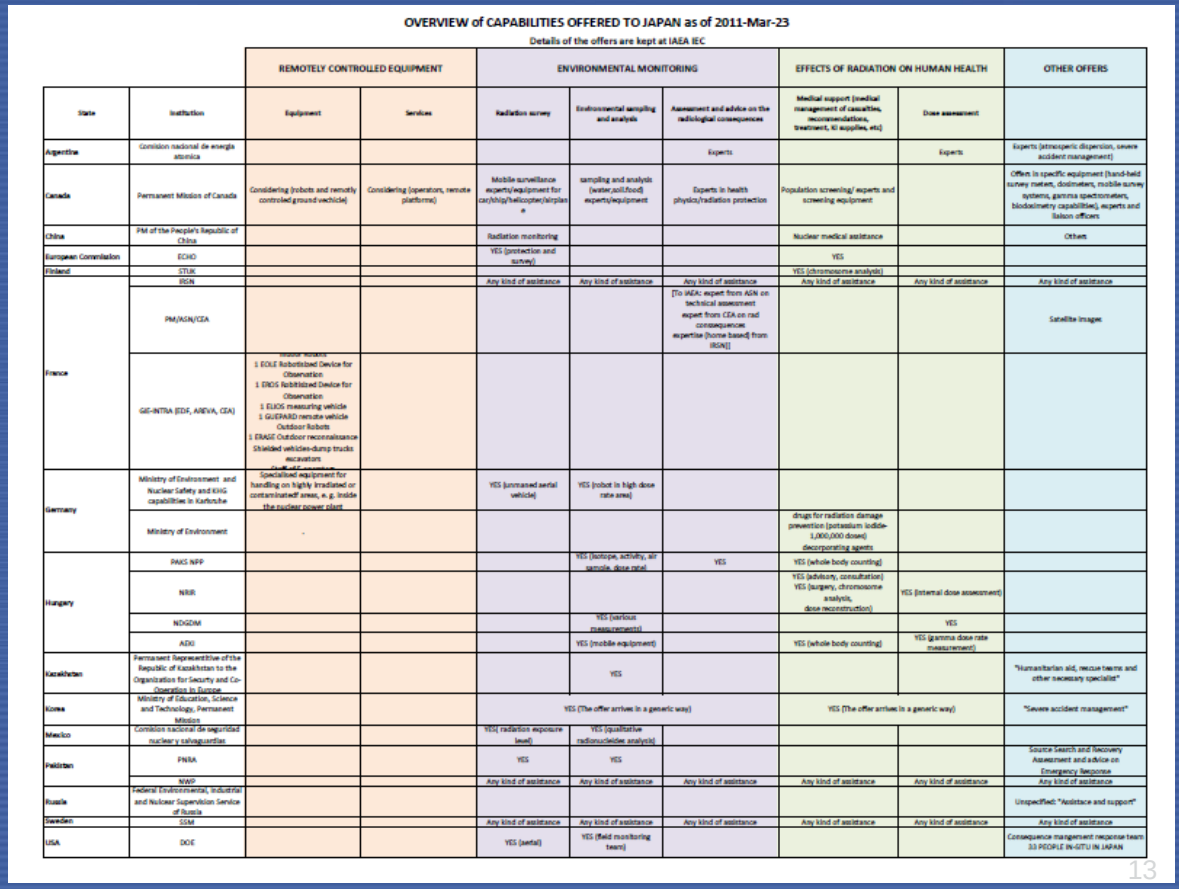
Offers for Assistance

- MSs offers for assistance gathered, provided to Japan and published on ENAC web site



OVERVIEW of CAPABILITIES OFFERED TO JAPAN as of 2011-Mar-23

Details of the offers are kept at IAEA IEC

		REMOTELY CONTROLLED EQUIPMENT		ENVIRONMENTAL MONITORING			EFFECTS OF RADIATION ON HUMAN HEALTH		OTHER OFFERS
State	Institution	Equipment	Services	Radiation survey	Environmental sampling and analysis	Assessment and advice on the radiological consequences	Medical support (medical management of casualties, recommendations, treatment, KI supplies, etc)	Dose assessment	
Argentina	Comision nacional de energia atomica					Experts		Experts	Experts (atmosperic dispersion, severe accident management)
Canada	Permanent Mission of Canada	Considering (robots and remotly controled ground vechicle)	Considering (operators, remote platforms)	Mobile surveillance experts/equipment for car/ship/helicopter/airplan e	sampling and analysis (water,soil,food) experts/equipment	Experts in health physics/radiation protection	Population screening/ experts and screening equipment		Offers in specific equipment (hand-held survey meters, dosimeters, mobile survey systems, gamma spectrometers, biodosimetry capabilities), experts and liaison officers
China	PM of the People's Republic of China			Radiation monitoring			Nuclear medical assistance		Others
European Commission	ECHO			YES (protection and survey)			YES		
Finland	STUK						YES (chromosome analysis)		
France	IRSN			Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance
	PM/ASN/CEA					[To IAEA: expert from ASN on technical assessment expert from CEA on rad consequences expertise (home based) from IRSN)]			Satellite images
	GIE-INTRA (EDF, AREVA, CEA)	1 EOLE Robotitized Device for Observation 1 ENOS Robtitized Device for Observation 1 ELIOS measuring vehicle 1 GUEPARD remote vehicle Outdoor Robots 1 ERAGE Outdoor reconnaissance Shielded vehicles-dump trucks excavators							
Germany	Ministry of Environment and Nuclear Safety and KHG capabilities in Karlsruhe	Specialised equipment for handling on highly irradiated or contaminated areas, e. g. inside the nuclear power plant		YES (unmanned aerial vehicle)	YES (robot in high dose rate area)				
	Ministry of Environment						drugs for radiation damage prevention (potassium iodide- 1,000,000 doses) decorporating agents		
Hungary	PAKS NPP				YES (isotope, activity, air sample, dose rate)	YES	YES (whole body counting)		
	NRR						YES (advisory, consultation) YES (surgery, chromosome analysis, dose reconstruction)	YES (internal dose assessment)	
	NDGDM				YES (various measurements)			YES	
	ADKI				YES (mobile equipment)		YES (whole body counting)	YES (gamma dose rate measurement)	
Kazakhstan	Permanent Representitive of the Republic of Kazakhstan to the Organization for Security and Co-Operation in Europe				YES				"Humanitarian aid, rescue teams and other necessary specialist"
Korea	Ministry of Education, Science and Technology, Permanent Mission			YES (The offer arrives in a generic way)			YES (The offer arrives in a generic way)		"Severe accident management"
Mexico	Comision nacional de seguridad nuclear y salvaguardias			YES(radiation exposure level)	YES (qualitative radionuclеides analysis)				
Pakistan	PNRA			YES	YES				Source Search and Recovery Assessment and advice on Emergency Response
	NWP			Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance
Russia	Federal Environmental, Industrial and Nuclear Supervision Service of Russia								Unspecified "Assistace and support"
Sweden	SSM			Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance	Any kind of assistance
USA	DOE			YES (aerial)	YES (field monitoring team)				Consequence magement response team 33 PEOPLE IN-SITU IN JAPAN

‘Soft Countermeasures’

- Information on ‘soft countermeasures’ in MSs have been gathered, evaluated by OECD/NEA and made available on ENAC web site

Emergency Response Governmental Decision and Recommendations Information Exchange

Governmental Decisions and Recommendations

	Country	Decision taken or Recommendation made	Applicable Date	Applicable Population
Q1: What has your government recommended with regard to your citizens living in or visiting Japan?	Australia	As a precautionary measure, that Australians within an 80 km zone from the Fukushima nuclear power plant move out of the area. As the situation continues to develop, all Australians in Japan are strongly encouraged to follow the protective measures recommended by the Japanese and Australian Governments. This may include sheltering. Australians returning home from Japan are highly unlikely to be contaminated or exposed to significant radiation and will not require checks for radioactivity. However, if people wish to seek medical advice they should contact their local GP. ARPANSA and the Chief Medical Officer advise that iodine tablets are only required when exposed to substantial radiation doses from radioactive iodine. There is no current need for those returning from Japan or those in Japan outside the exclusion Zone to consider the use of potassium iodide tablets. At the present time, Australia's food standards Regulator, Food Standards Australia New Zealand (FSANZ), considers the risk of Australian consumers being exposed to radionuclides in food imported from Japan to be negligible. Australia does not import fresh produce from Japan. In fact Australia imports very little food from Japan. Imports are limited to a small range of specialty products, for example seaweed-based products, sauces etc. A joint communique for the World Health Organization, the International Atomic Energy Agency, the World Meteorological Organization, the International Maritime Organization and the International Civil Aviation Organization advises that there is no current restriction) on international flight and maritime operations can continue normally into and out of Japan's major airports and sea ports Full text at www.arpansa.gov.au	Last Updated 0900 AEDST (UTC+11) March 19	Various categories - Australians in Japan; Australian Passengers returning from Japan; Medical Practitioners; Food Imports; Advise to Airlines and Shipping
	Austria	Partial travel warning for the north east of Japan. It is also recommended that Austrians should leave this area and in addition the Tokio Province The Austrians in Japan are recommended to strictly follow the instructions of authorities in Japan.	Since 15.03.2011	Travelers; Austrians in Japan
	Belgium	Travel advice for Japan runs as follows: All trips to Japan are advised against till further notice. Belgian citizens whose stay in Japan is not essential are being advised to leave the country. organized consular assistance of Belgian citizens from Japan on a voluntary basis		

Inter-agency Coordination

- March 11 - IGOs notified and JPLAN activated
- March 15 - first Inter-Agency Committee on Radiological and Nuclear Emergencies (IACRNE) coordination video meeting conducted:
  - Briefings, exchange of information, coordination of response activities, joint press releases, assignment of commonly agreed activities
  - 15 coordination video meetings since March 11
- Liaison officers working in IEC:
  - Staff members of FAO and WHO, experts from WMO

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Schedule in Full Response Mode

- 07.00 and 19.00 – change of shifts and briefings

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Main Activities

- DG visited Tokyo (17 to 19 March)
- DG called BoG Meeting (21 March)
- DG established Fukushima Accident Coordination Team (FACT)
- Two expert groups were formed:
  - Fukushima Nuclear Safety Team
  - Fukushima Radiological Consequences Team

Main Activities

- IAEA monitoring teams deployed to Japan (18 March to 18 April)
- IAEA laboratories in Seibersdorf and Monaco involved in response
- Joint IAEA/FAO Food Safety Assessment Team visited Japan (26 to 31 March)
- IAEA International Fact-Finding Mission deployed to Japan (24 May)

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Main Activities

- IAEA report to BoG Meeting (3 June, 2011) “IAEA Activities in Response to the Fukushima Accident” (GOV/INF/2011/8)
- IAEA Ministerial Conference on Nuclear Safety (20 to 24 June)
- IAEA Action Plan on Nuclear Safety
  - 12 elements

Timeline of Response Modes

- Full Response Mode – March 11- May 3, 2011
  - 54 days (24 h)
  - 230 IAEA's staff worked in IEC in shifts
- Basic Response Mode
  - May 4 – December 21, 2011
- Normal/Ready Mode
  - Since December 21, 2011
  - Liaising with PM Japan and counterparts in Japan related to assessment matters and monitoring data
  - Continuing to prepare/publish Status Summary Reports including IAEA assessment

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Concluding Remarks (1)

- IAEA's Incident and Emergency System proved to work well overall
  - IAEA can respond 24/7 for sustained period
- Inter-Agency Committee on Radiological and Nuclear Emergencies (IACRNE), and its related JPLAN, demonstrated and proved effective and comprehensive inter-agency mechanism

Concluding Remarks (2)

- Lessons learned in emergency preparedness and response were incorporated in relevant parts of Action Plan on Nuclear Safety
  - IAEA's role in sharing and exchange of information in response to a nuclear emergency was broadened
    - "The IAEA Secretariat to provide Member States, international organizations and the general public with timely, clear, factually correct, objective and easily understandable information during a nuclear emergency on its potential consequences, including analysis of available information and prognosis of possible scenarios based on evidence, scientific knowledge and the capabilities of Member States."

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Conclusion

Experience gained in response to Fukushima accident at all levels (facility, local, national and international) is providing valuable input for further enhancing and harmonizing EPR framework

Thank you!

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